



WP(C) NO. 31104 OF 2024

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IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR.JUSTICE C.S.DIAS

TUESDAY, THE 24<sup>TH</sup> DAY OF DECEMBER 2024 / 3RD POUSHA, 1946WP(C) NO. 31104 OF 2024PETITIONER:XXXXXXXXXX  
XXXXXXXXXX XXXXXXXXXXXXBY ADVS.  
P.V.JEEVESH  
C.K.RADHAKRISHNAN (CHALIL)  
C.R.NEELAKANDAN NAMBOODIRI  
K.RAMAKUMAR (SR.) (R-245)RESPONDENTS:

- 1 THE UNION OF INDIA  
THROUGH THE CABINET SECRETARY, CABINET  
SECRETARIAT, SOUTH BLOCK, RASHTRAPATI BHAVAN, NEW  
DELHI, PIN - 110004
- 2 STATE OF KERALA  
THROUGH THE CHIEF SECRETARY, GOVT. SECRETARIAT,  
THIRUVANANTHAPURAM, PIN - 695001
- 3 THE CHIEF SECRETARY  
STATE OF KERALA, GOVT. SECRETARIAT,  
THIRUVANANTHAPURAM, PIN - 695001
- 4 THE HOME SECRETARY  
HOME DEPARTMENT, KERALA STATE, GROUND FLOOR, MAIN  
BLOCK, SECRETARIAT, THIRUVANANTHAPURAM, KERALA,  
PIN - 695010
- 5 M.J. SOJAN



2024:KER:97798

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AGED 54 YEARS  
S/O M.D. JOSE, MECHERY HOUSE, ELINJIPRA P.O,  
CHALAKUDI, THRISSUR- 680721, PRESENTLY WORKING AS  
THE SUPERINTENDENT OF POLICE, CRIME BRANCH,  
CENTRAL UNIT -2, ERNAKULAM, PIN - 682301

BY ADVS.  
THOMAS J ANAKKALLUNKAL .  
RAJIT  
ARUN CHANDRAN (K/000575/2008)  
ANUPA ANNA JOSE KANDOTH (K/427/2007)  
JAYARAMAN S. (K/1244/2019)  
DHANYA SUNNY (K/239/2024)  
ANN MILKA GEORGE (K/1014/2024)  
GEORGE POONTHOTTAM (SR.) (K/000570/1979)

OTHER PRESENT:

GP SRI. AJITH VISWANATH  
SR ADV SRI RAMKUMAR

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION  
ON 17.12.2024 THE COURT ON 24.12.2024 DELIVERED THE  
FOLLOWING:



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“ C.R”

C.S.DIAS,J.

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Dated this the 24<sup>th</sup> day of December, 2024**JUDGMENT**

In 2017, the petitioner’s two minor daughters died under suspicious circumstances. Though a criminal case was registered, the investigation was flawed. A few persons were arraigned as accused in the crime for committing the offences under the Protection of Children from Sexual Offences Act (POCSO Act) the Scheduled Caste and Scheduled Tribes (Prevention of Atrocities) Act and offences under the Indian Penal Code. However, the accused were acquitted in the crime. In an appeal filed against the order of acquittal, this Court found serious illegalities in the investigation and trial and consequentially ordered a re-trial. During the re-trial, the Central Bureau of Investigation (CBI) took over the investigation. Without



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conducting a proper investigation, the CBI filed a perfunctory charge sheet. The Trial Court refused to accept the charge sheet and ordered further investigation. The subsequent events that transpired have led to the conclusion of the murder of the petitioner's daughters. Now, the CBI is conducting the investigation into the homicidal angle. The 5<sup>th</sup> respondent was the first Investigating Officer. The petitioner challenges the Integrity Certificate issued to the 5<sup>th</sup> respondent for conferring him with the Indian Police Service (IPS). The 5<sup>th</sup> respondent is presently holding the post of Superintendent of Police (Non-IPS cadre) in the State Police. Several criminal prosecutions are pending against him. The 5<sup>th</sup> respondent has made obnoxious remarks against the petitioner and her deceased daughters through the visual medium to insult and humiliate them. The petitioner has initiated criminal prosecution against the 5<sup>th</sup> respondent for committing the offence under Section 23(1) of the POCSO Act. The 5<sup>th</sup> respondent's application for conferment of IPS is under consideration by the 1<sup>st</sup> respondent, for which purpose an integrity certificate is required



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from the 2<sup>nd</sup> respondent. Although the 2<sup>nd</sup> respondent was initially reluctant to grant the integrity certificate, the same was issued under the cover of Ext.P2 judgment passed by this Court. The 2<sup>nd</sup> respondent has suppressed the material facts regarding the pendency of criminal prosecution against the 5<sup>th</sup> respondent. By Ext.P3 judgment, this Court had directed the 2<sup>nd</sup> respondent to consider the petitioner's representations. As the Authorities have flouted the directions in the judgment, the petitioner had filed Contempt Case (C) No. 1778 of 2024 before this Court. Then, the 2<sup>nd</sup> respondent submitted that an integrity certificate was issued. Nevertheless, as the directions in Ext.P3 judgment were violated, this Court directed the 2<sup>nd</sup> respondent to comply with the directions. Consequentially, the 4<sup>th</sup> respondent has superficially considered the matter and rejected the petitioner's grievance by impugned Ext.P4 order. Ext.P4 order is unjustifiable, capricious, arbitrary, and liable to be quashed. Ext.P4 evidences a total non-application of mind. The petitioner has highlighted the misconduct and unfairness committed by the 5<sup>th</sup> respondent in several complaints. A Division



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Bench of this Court has observed that the investigation conducted in connection with the death of the petitioner's daughters shocked its conscience. There is no provision in the Indian Police Services Rules or the related rules that permits the Government to favourably consider the request of an accused police officer. An officer to be recruited to the service has to be a person of high integrity, dignity and honesty, which the 5<sup>th</sup> respondent lacks. The Government is bound to consider the petitioner's grievances, and she ought to have been heard before issuing Ext.P4 certificate. Therefore, Ext.P4 is to be declared illegal and is to be set aside.

2. The 5<sup>th</sup> respondent has filed a counter affidavit contending that the writ petition is not maintainable in law because the petitioner has no personal grievance to be redressed, especially because Ext.P4 concerns the 5<sup>th</sup> respondent's service as a police personnel. There is no public interest involved in the matter. The petitioner is not a qualified person or an aspirant for the post of IPS. It is trite; in service matters, only non-appointees can assail the legality of the appointment/selection. The petitioner is a



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meddlesome interloper with vested interests. The writ petition is an experimental exercise to satisfy the petitioner's vendetta. The petitioner has not explained in what manner she is aggrieved by Ext.P4 order. The contention that the 5<sup>th</sup> respondent is facing criminal prosecution is incorrect. The 5<sup>th</sup> respondent is an accused only in C.C.No.1441/2003 on the file of the Judicial First-Class Magistrate Court, Kunnankulam, for allegedly committing the offence under Section 324 of the Indian Penal Code. The prosecution allegation in the said case is that, on 1.9.2001, while the 5<sup>th</sup> respondent was on law-and-order duty, he caned a person named Narayanan Nair to death. Actually, the person died due to myocardial infarction. Subsequently, the deceased's brother filed a private complaint against the 5<sup>th</sup> respondent. The jurisdictional Magistrate dismissed the complaint. In appeal, the matter was remitted back to the jurisdictional Magistrate. Nonetheless, this Court has quashed the entire proceedings by Ext.R5(a) order. Notwithstanding the de facto complainant challenging the order before the Honourable Supreme Court, the special leave petition



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was dismissed by Ext.R5(b) order. Similarly, the allegation against the 5th respondent in S.C.No.551/2022 on the file of the Special Court (POCSO), Palakkad, is that he made derogative remarks against the petitioner and her children. It was two years after the alleged telecast that the petitioner had filed a private complaint. The Special Court took cognizance of the offence as per Ext.R5(c) order. However, the order was quashed by this Court as per Ext.R5 (d) order. The 5th respondent has 29 years of unblemished service and has secured more than 70 good service entries. He was honoured with the 'Badge of Honour' by the State Police Chief for his exceptional skills and detective excellence. This Court has appreciated the investigation conducted by the 5<sup>th</sup> respondent in connection with the death of the petitioner's daughters. The Integrity Certificate issued by the 2<sup>nd</sup> respondent has been forwarded to the Union Public Service Commission (UPSC) as per the directions of this Court in Ext.P2 judgment. It was after thoroughly considering all the relevant aspects that the 2<sup>nd</sup> respondent has, in its wisdom, issued and forwarded the integrity





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certificate to the UPSC. Now, it is within the dominion of the UPSC to act upon the Integrity Certificate. Even though the petitioner is not entitled to be heard in the matter, it is honouring the directions in Ext.P3 judgment that the 2<sup>nd</sup> respondent heard the petitioner. The entire selection process for the conferment of IPS on the 5<sup>th</sup> respondent was completed on 5.8.2024. In an identical matter, this Court has passed Ext.R5(f) judgment and dismissed the writ petition. This writ petition is only liable to be dismissed.

3. Heard; Sri. K. Ramkumar, the learned Senior Counsel for the petitioner, Sri. George Poonthottam, the learned Senior Counsel appearing for the 5<sup>th</sup> respondent, and Sri.Ajith Viswanathan, the learned Government Pleader.

4. The learned Senior Counsel for the petitioner argued that it was the 5<sup>th</sup> respondent who investigated Crime No.43/2017 of the Walayar Police Station, registered in connection with the death of the petitioner's daughters. Due to the slipshod investigation, the Trial Court acquitted the accused persons. In the appeal against the orders of acquittal, the Division Bench of this



Court, in the decision reported in **State of Kerala v. Madhu @ Kutti Madhu** (2021 (1) KHC 351), has deprecated the faulty investigation and has passed strictures against the Investigating Officer's honesty, integrity and capability. The 5<sup>th</sup> respondent has played a pivotal role in the shabby investigation. The petitioner is the distraught mother of two murdered children. She has the right to bring to the notice of respondents 1 to 4 regarding the dishonest character and lack of integrity of the 5<sup>th</sup> respondent and that he is not entitled to the Integrity certificate. It is uncharitable for the 5<sup>th</sup> respondent to allege in his counter affidavit that the petitioner is a meddlesome interloper. This imputation by itself demonstrates the character of the 5<sup>th</sup> respondent. The petitioner has the locus standi to challenge Ext.P4 order. Moreover, in Ext.P2 judgment, another Division Bench of this Court has directed the State Government's competent authority to decide on the 5<sup>th</sup> respondent's application for an Integrity certificate strictly in accordance with the norms issued by the Union Government. Subsequently, by Ext.P3 judgment, a learned single Judge of this Court has directed the



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State Government to consider the petitioner's representations and afford her an opportunity to be heard before deciding on the 5<sup>th</sup> respondent's request for an Integrity certificate. Mysteriously, the 2<sup>nd</sup> respondent has not considered the petitioner's representations in its proper perspective. Instead, the 2<sup>nd</sup> respondent passed Ext.P4 arbitrary and illegal order without considering the petitioner's contentions and flouted the directions of this Court. The 2<sup>nd</sup> respondent has failed to consider the parameters in Regulation 5 of the Indian Police Service (Appointment by Promotion) Regulations, 1955. In addition to the strictures passed by the Division Bench in Madhu @ Kutti Madhu's case, the 5<sup>th</sup> respondent, while working as a Sub-Inspector of Police, had brutally caned an innocent man to death. The de facto complainant is still pursuing the case. The 5<sup>th</sup> respondent has also made derogatory remarks in the visual media against the petitioner and her deceased daughters. A crime was registered in connection with the incident, and the matter is now pending before this Court. The learned Senior Counsel relied on the decisions of this Court in



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**Govindakutty v. State of Kerala** (2000 KHC 29) and **Tessy Jimmy v. State of Kerala** (2024 (4) KHC 160), and the decisions of the House of Lords in **Nottinghamshire County Council v. Secretary of State for Environment and another** (1986 (1) All.E.R 199) and **Council of Civil Service Unions and others v. Minister for Civil Service** (1984 (3) ALL.E.R 935) to canvass the position that administrative action is subject to control by judicial review if it is (i) illegal (ii) irrational and (iii) there is procedural impropriety. He also placed reliance on the decision of the Honourable Supreme Court in the **State of Maharashtra and others v. Prabhu** (1994 KHC 1141) and a decision of this Court in **Devassy v. State of Kerala** (1994 KHC 403) to reinforce his contention that the equity jurisdiction of this Court is to be exercised in the interest of justice and to maintain the rule of law. The bar under Section 19 of the Administrative Tribunals Act, 1985, that only a person seeking or holding a post has the locus standi to approach the Tribunal is not applicable to a writ petition filed under Article 226 of the Constitution of India. He urged that



the writ petition be allowed by setting aside Ext.P4 order.

5. The learned Senior Counsel for the 5<sup>th</sup> respondent countered the above submissions. He argued that the petitioner has no locus standi to seek a writ of mandamus to withhold the conferment of IPS to the 5<sup>th</sup> respondent, which is the prerogative of the State and is well-defined by the Indian Police Service (Appointment by Promotion) Regulations, 1955. He drew the attention of this Court to Ext.R5 (e) notification to substantiate that the UPSC has approved the 5<sup>th</sup> respondent's name in the select lists of 2021 and 2022 for promotion to the IPS cadre. He contended that the 5<sup>th</sup> respondent was not the Investigating Officer in the crime registered in connection with the death of the petitioner's daughters. The 5<sup>th</sup> respondent was the Deputy Superintendent of Police, whom the Division Bench has complemented in paragraph 103 of the decision in **Madhu @ Kutti Madhu's** case (supra). Similarly, by Ext.R5 (d) order, the proceedings in S.C.No.551/2022 before the Special Court were quashed by this Court. The only criminal prosecution that the 5<sup>th</sup>



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respondent faced was C.C.No.1441/2003 for committing an offence under Section 324 of the IPC, on the allegation that the 5<sup>th</sup> respondent had caned a person named Narayanan Nair, and he died on the following day. The person died due to a myocardial infarction. It was two years after the incident that the deceased's brother filed a private complaint alleging that the 5<sup>th</sup> respondent had caused his death. But, by Ext.R5 (a) order, this Court has quashed the proceedings, which order has been confirmed by the Honourable Supreme Court by Ext.R5 (b) order. So, as of today, there is no criminal prosecution against the 5<sup>th</sup> respondent. The 2<sup>nd</sup> respondent has issued an Integrity Certificate in its wisdom, pursuant to Ext.P2 judgment passed by the Division Bench of this Court, that too after thoroughly considering all aspects. It is within the domain of the 1<sup>st</sup> respondent and the UPSC to act upon the Integrity Certificate. Though the petitioner has no entitlement to raise her voice in the matter, it was honouring the directions in Ext.P3 judgment of this Court; the 2<sup>nd</sup> respondent heard the petitioner and has passed Ext.P4 order. The entire selection process



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is completed, and the 5<sup>th</sup> respondent's name is included in the Ext.R5 (e) select list. By Ext.R5(f) judgment, this Court has dismissed a writ petition of an identical nature. Therefore, the writ petition may be dismissed.

6. The learned Government Pleader submitted that the 2<sup>nd</sup> respondent considered the 5<sup>th</sup> respondent's request as per the directions passed in Ext.P2 judgment, Indian Police Service (Appointment by Promotion) Regulations, 1955 and the Norms laid down by the Ministry of Home Affairs letter No.17/2/70-AIS (III) dated 26.05.1970. Along with the 5<sup>th</sup> respondent's request, the petitioner's representations were also considered as directed by this Court in Ext.P3 judgment. Ext.P4 order is well-considered and is passed strictly in conformity with the Regulations and Norms that are in vogue. There is no illegality or arbitrariness in the Ext.P4 order. Hence, the writ petition may be dismissed.

7. The 5<sup>th</sup> respondent had entered the State Police service as a Sub-Inspector of Police. He was eventually promoted to Superintendent of Police (Non-IPS) and was found eligible for



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promotion to the IPS cadre by the State Government as per the Indian Police Service (Appointment by Promotion) Regulations, 1955 ('Regulations', for brevity). However, the 2<sup>nd</sup> respondent withheld his Integrity Certificate on the ground that a criminal case is pending against him.

8. The 5<sup>th</sup> respondent filed O.A.No.80/2023 ('O.A') before the Central Administrative Tribunal, Ernakulam Bench ('Tribunal'), to direct the second respondent to issue the Integrity Certificate in his favour. He also sought a similar interim relief in the O.A. But the Tribunal ordered that the interim relief would be considered with the O.A.

9. Aggrieved by the order, the 5<sup>th</sup> respondent filed O.P. (CAT) No.113 of 2023 before this Court. By Ext.P2 judgment, the Division Bench of this Court allowed the O.A, and made the following observations:

"10. On a prima facie assessment of the pleadings and materials on record, that is discernible from Ext.P-6 reply statement, more particularly para No.6 thereof, it indicates that a stand has been taken therein that the respondent State Government cannot issue any integrity certificate in favour of the original applicant, in view of the pendency of the aforesaid criminal case. **The said stand taken by the State Government, in para No.6 of Ext.P-6 reply statement, does not appear to be in consonance**





**with the norms in para No.2 of the norms issued by the Government of India on 26.5.1970. The norms in that regard are very clear, that, if such adverse proceedings are pending, then the integrity certificate should not ipso facto be withheld and it is the obligation of the State Government to exercise its discretion to examine each case with reference to the nature and gravity of the charges, the evidence available on the basis of the investigation made upto that time, the known arguments of the defence, if any, the views of the Head of the Department, general reputation of the officer, etc. and decide whether they would like to include him in the list of officers, whose integrity is certified or in the list of those in respect of whom the integrity certificate is withheld. Such exercise does not appear to have been done by the respondent State Government.**

11. The interim relief sought for by the applicant is for a direction to the respondent State Government to issue the integrity certificate. Such an interim order cannot be granted at this stage of the case now. However, in view of the abovesaid prima facie finding, we are of the view that the respondent State Government is bound to reconsider their stand, referred to in para No.6 of the reply statement. The approach therein, that the respondent State Government cannot issue the integrity certificate at all in view of the mere pendency of the above criminal case, does not appear to be in consonance with the abovesaid Government of India norms. Further, we are of the view that in the facts and circumstances of this case, the Tribunal should have considered the interim plea of the petitioner. As, according to the petitioner, the selection committee for 2021 could be convened at any time and if the integrity certificate is withheld for the reasons stated by the respondent State Government, then the fundamental right of the petitioner to be considered for promotion, in consonance with the norms and guidelines governing the field, will be detrimentally affected, etc. Accordingly, it is ordered that the respondent State Government will reconsider the stand and should abide by the parameters and criteria laid down in para No.2 of the abovesaid norms issued by the Union Government on 26.5.1970 and should exercise its discretion and examine the involvement of the petitioner in the above criminal case, with reference to the nature and gravity of the factual charges alleged therein, the evidence available from the materials on record, the known arguments of the defence, if any, the views of the Head of the Department, the general reputation of the officer, etc. and then decide whether they would include him in the list of officers whose integrity is certified or in the list of those in respect of whom the integrity certificate is withheld. Such decision shall be taken by the State Government, as early as possible, without any further delay. It is also made clear that the 2nd respondent UPSC will also be at liberty to seek for any clarifications and orders of the Tribunal, if the selection committee is to be convened before orders are passed by the Tribunal, if they find it ne-



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cessary. Further, in the light of the abovesaid submission made by the respondent UPSC, the case of the petitioner for promotion to IPS may be considered in the light of the provisions contained in the IPS Promotion Regulations, more particularly Regulation 5(5) thereof. 12. In that regard, the plea of the petitioner that even the offence as per Sec. 324 of the I.P.C. is not made out, and at best only the offence as per Sec. 323 may be made out and that the impugned criminal proceedings are illegal and ultra vires, on the ground that the sanction for prosecution under Sec. 197 of the Cr.P.C. has been granted by the District Collector, who is an incompetent authority and not by the competent appointing authority, etc. should be considered. Further, the case of the petitioner that he has consistently been promoted to all the higher posts upto the post of Superintendent of Police (non-IPS), and he has an extremely good service record and that no other criminal proceedings are pending against him, except the above incidents, which occurred 22 years ago, should all be taken into account. The report of the 4th respondent Director General of Police/State Police Chief, who is the Head of the Police Department and the general reputation of the officer should all be taken into account. The fact that the petitioner is now aged 54 years and the integrity certificate has been withheld in the previous selection years, 2019 and 2020, etc. without stating reasons, which has prejudiced the petitioner, the fact that the alleged incident took place more than 22 years after which the respondent state authorities have consistently found him fit and meritorious for various higher promotions, the plea of the petitioner that the trial has been deferred due to the orders in the pending W.P.(C)., etc. and all other aspects based on the respondent Union Government's afore norms should be considered and taken into account. Both sides have not brought to the notice of this Court, any norms on the above issue other than the norms referred to above. It has to be borne in mind that mechanical withholding of the issuance of integrity certificate, in the facts and circumstances of this case, would be unjust and illegal”.

10. During this period, the petitioner had filed W.P(C) No 29196//2023 before this Court to direct the 2<sup>nd</sup> respondent to consider her representations. By Ext.P3 judgment, this Court disposed of the writ petition by directing the respondents 1 to 3 in the writ petition to dispose of the petitioner's representations.

11. Pursuant to the directions in Exts.P2 and P3



judgments, the 4<sup>th</sup> respondent passed Ext.P4 order, which reads as follows:

“13. In view of the judgment of Hon'ble High Court of Kerala vide reference cited 2nd above, Government reconsidered the entire issue and certified the integrity certificate to Sri. M J Sojan.

14. Based on the order of Hon'ble High Court of Kerala vide reference cited 1st above, the hearing has been conducted on 26.07.2024. Smt. [REDACTED] has turned up for hearing and submitted argument note vide reference cited 4th above. Sri. M.J. Sojan has also submitted argument note vide reference cited 5th above. State Police Chief has furnished a report vide reference cited 6th above in connection with the hearing on 26.07.2024. Based on the judgment of Hon'ble High Court of Kerala, Government has reexamined the entire issue in detail considering the report of State Police Chief and the argument note filed by Smt. V. [REDACTED] and Sri. M.J. Sojan. On detailed examination it is seen that:

a) When Government granted the integrity certificate to Sri.M.J. Sojan based on the order of Hon.High Court, vide reference cited 2nd above. Government had taken into account the Walayar case also.

b) The Integrity Certificate was issued after assessing the work and conduct of the officer in the Police Department as insisted under Indian Police Service (Appointment by promotion) Regulations 1955 and the private complaints has no role in granting the integrity certificate.

c) Smt. [REDACTED] filed SC.551/2022 of Addl. District and Sessions Court, Palakkad requesting action against Sri. M.J. Sojan and demanding compensation from him for making obnoxious remarks against the victim minor children before media. Sri. M.J Sojan had obtained interim orders from Hon'ble High Court of Kerala in his favour in Crl Appl No. 1/2022 in Crl MC 4268/2022 staying further proceedings in this case ie. this issue is already under the consideration of Hon.Court.

d) State Police Chief has reported that the general reputation of the officer is found good and he is known to be honest, hardworking, and work knowing.

e) Earlier the Integrity certificate of Sri. M.J. Sojan was withheld. It was reviewed based only on the order of Division bench of Hon.High Court vide reference cited 2nd above.

f) The reliability of voice clip submitted Smt. [REDACTED] is yet to be proved.

15. When this case examined it is seen that the integrity certificate of Sri. M.J. Sojan is granted based on his work and conduct in Police Department. In view of the order of Hon. High court in (OP(KAT) filed by Sri. M.J. Sojan) Government obtained revised report from State Police



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Chief, advice from Advocate General and reexamined the matter as per the norms in para 2 of regulations issued by Ministry of Home Affairs as per Letter No. 17/03/70-AIS (III) dated 26-05-1970 and granted Integrity Certificate to Sri MJ Sojan. It is seen that Sri M J Sojan was not charge sheeted in the case SC.551/2022 of Addl. District and Sessions Court, Palakkad filed by Smt. [REDACTED] and Hon'ble High court has stayed the case in favour of Sri. M.J Sojan. Moreover Smt. V [REDACTED] has not produced any substantial evidence at the time of hearing to revoke the integrity certificate issued to Sri M J Sojan. Hence based on the request of Smt. [REDACTED] the integrity Certificate already granted to Sri. M.J. Sojan. for IPS promotion for the vacancies in the year 2021 and 2022 need not be revisited.

16. In the above circumstances the request of Smt. V. [REDACTED] vide reference cited 3rd above to withheld the Integrity Certificate granted to Sri. M.J. Sojan for IPS promotion for the vacancies in the year 2021 and 2022 is hereby declined”.

12. Aggrieved by Ext.P4 order, this writ petition is filed.

13. The three incidents alleged by the petitioner, which disentitle the 5<sup>th</sup> respondent to an Integrity Certificate, are: (i) the Division Bench has deprecated the lackadaisical investigation conducted by the 5<sup>th</sup> respondent in the crime registered in connection with the death of the petitioner's daughters (ii) the 5<sup>th</sup> respondent had brutally tortured one Narayanan Nair and murdered him and (iii) the 5<sup>th</sup> respondent has made derogative statements in the visual media against the petitioner and her two daughters and humiliated them.

14. As observed, the 5<sup>th</sup> respondent was not the Investigating Officer in Crime No. 43/2017 of the Walayar Police Station.



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Instead, he was the Deputy Superintendent of Police. No strictures were passed against the 5<sup>th</sup> respondent. In paragraph 103 of the decision in **Madhu @Kutti Madhu's case** (supra), the Division Bench has observed as follows:

“Despite a reasonably good job done by the Dy.S.P., the Investigating Officer, who was deputed to investigate these cases almost a week after the younger girl's death, he could not gather any proper scientific evidence”.

15. It is undisputed that by Ext.R5(a) order, this Court has quashed the proceedings filed by the brother of late Narayanan for want of sanction. Even though permission was sought to prosecute the 5th respondent, the same was declined and was confirmed by this Court in W.P.(C)No. 6502/2019. As matters stand now, the judgment has attained finality.

16. Lastly, by Ext.R5(d) order, this Court has quashed the order of the Special Court, taking cognizance of the offence under the POSCO Act against the petitioner for allegedly making derogative statements against the petitioner and her daughters. Nonetheless, the order passed by the Special Court declining to take cognizance of the offence under Section 3(1)(r) of the



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Scheduled Castes and Scheduled Tribes (Prevention of Atrocities) Act, 1989, is challenged before this Court in Criminal Appeal No.1166/2023 and is pending consideration.

17. It is the 5<sup>th</sup> respondent's case that he has not made any derogative statements. He also disputed his voice and contended that there were no visuals, time, stamps, or descriptions of the location from where the statements were made.

18. The 4<sup>th</sup> respondent, after considering the rival pleading and submissions, by Ext.P4 order, has held that the reliability of the voice clip submitted by the petitioner is not proved, and there is no substantial evidence to revoke the Integrity Certificate.

19. In the above background, it is germane to refer to the Indian Police Service (Appointment by Promotion) Regulations, 1955, which reads thus:

“ Regulation 5. Preparation of a list of Suitable officers;-  
(1).....

....

....

....

(5) The list shall be prepared by including the required number of names, first from amongst the officers finally classified as '**Outstanding**' then from amongst those similarly classified as '**Very Good**' and thereafter from amongst those similarly classified as '**Good**' and the order of names inter-se within each category shall be in the order of their seniority in the State Police



Service.

**Provided that the name of an officer so included in the list, shall be treated as provisional, if the State Government, withholds the integrity certificate in respect of such an officer or any proceedings, departmental or criminal, are pending against him or anything adverse against him which renders him unsuitable for appointment to the service has come to the notice of the State Government.**

Provided further that while preparing year-wise select lists for more than one year pursuant to the second proviso to sub-regulation (1), the officer included provisionally in any of the select list so prepared, shall be considered for inclusion in the select list of subsequent year in addition to the normal consideration zone and in case he is found fit for inclusion in the suitability list for that year on a provisional basis, such inclusion shall be in addition to the normal size of the select list determined by the Central Government for such year.

**Explanation I: The proceedings shall be treated as pending only if a charge-sheet has actually been issued to the officer or filed in a Court, as the case may be.**

Explanation II: The adverse thing which came to the notice of the State Government rendering him unsuitable for appointment to the Service shall be treated as having come to the notice of the State only if the details of the same have been communicated to the Central Government and the Central Government is satisfied that the details furnished by the State Government have a bearing on the suitability of the officer and investigation thereof is essential.”

20. The norms promulgated by the Ministry of Home Affairs No.17/02/70- AIS reads as follows:

“2. As regards the officers against whom inquiries are pending, the integrity certificate should not ipso facto be withheld. The State Government should examine each case with reference to the nature/gravity of the charges, the evidence available on the basis of the investigation made upto that time, the known arguments of defence, if any, the views of the Head of Department, the general reputation of the officer etc, and then decide whether they would like to include him in the list of officers whose integrity is certified or in



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the list of those in respect of whom the integrity certificate is withheld.”

21. As per the above Regulation and the norms, the name of an officer to be included in the list shall be treated as provisional, if the State Government withholds the Integrity Certificate, if any proceedings (departmental or criminal) are pending against the officer or if there is anything adverse to him which renders him unsuitable for the appointment to service. Explanation I of the above Regulation states that the proceedings shall be treated as pending only if a charge sheet is issued to the officer or is filed in a court. Likewise, the Norms stipulate that the Integrity Certificate shall not be withheld merely because an inquiry is pending. Instead, the State Government has to examine each case with reference to the nature and gravity of the charges and the evidence available on the basis of the investigation.

22. In the present case, in addition to the findings and the directions of the Division Bench in Ext.P2 judgment, which has attained finality, as of today, there is no charge sheet pending





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against the 5<sup>th</sup> respondent. Moreover, the 4<sup>th</sup> respondent has doubted the reliability of the voice clip submitted by the petitioner and held that the petitioner had not submitted any substantial evidence to revoke the Integrity Certificate. It is based on the above findings that the 4<sup>th</sup> respondent, in its wisdom, has concluded that the 5<sup>th</sup> respondent is entitled to an Integrity Certificate.

23. In **M.V. Thimmaiah v. UPSC** [(2008) 2 SCC 119], the Honourable Supreme Court, while considering the scope of judicial review in a matter relating to the conferment of IAS, has held as under:

“21. Now, comes the question with regard to the selection of the candidates. Normally, the recommendations of the Selection Committee cannot be challenged except on the ground of mala fides or serious violation of the statutory rules. The courts cannot sit as an appellate authority to examine the recommendations of the Selection Committee like the court of appeal. This discretion has been given to the Selection Committee only and courts rarely sit as a court of appeal to examine the selection of the candidates nor is the business of the court to examine each candidate and record its opinion. ...

24. The above same view has been reiterated by the Honourable Supreme Court in **UPSC v. M. Sathiya Priya** [(2018) 15 SCC 796] by observing thus:



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“17. The Selection Committee consists of experts in the field. It is presided over by the Chairman or a Member of UPSC and is duly represented by the officers of the Central Government and the State Government who have expertise in the matter. **In our considered opinion, when a High-Level Committee or an expert body has considered the merit of each of the candidates, assessed the grading and considered their cases for promotion, it is not open to CAT and the High Court to sit over the assessment made by the Selection Committee as an appellate authority. The question as to how the categories are assessed in light of the relevant records and as to what norms apply in making the assessment, is exclusively to be determined by the Selection Committee. Since the jurisdiction to make selection as per law is vested in the Selection Committee and as the Selection Committee members have got expertise in the matter, it is not open for the courts generally to interfere in such matters except in cases where the process of assessment is vitiated either on the ground of bias, mala fides or arbitrariness. It is not the function of the court to hear the matters before it treating them as appeals over the decisions of the Selection Committee and to scrutinise the relative merit of the candidates. The question as to whether a candidate is fit for a particular post or not has to be decided by the duly constituted expert body i.e. the Selection Committee. The courts have very limited scope of judicial review in such matters.**

(emphasis given)

25. The core of the argument of the learned Senior Counsel for the petitioner in attacking Ext.P4 order is that the order is arbitrary, hit by the Wednesbury principles of reasonableness, the order is an abuse of process of power, and the decision is rendered without following the due procedure of law.

26. On a careful consideration of the facts, the materials on record, the observations of this Court in Ext.P2 judgment and the reasoning in Ext.P4 order, this Court does not find any ground



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or material to hold that Ext.P4 order or the decision-making process is actuated with malice or malafides. The 4<sup>th</sup> respondent in its wisdom, after considering the matter in detail, has decided to issue the Integrity Certificate to the 5<sup>th</sup> respondent. This Court finds no illegality or arbitrariness in Ext.P4 order warranting interference under Article 226 of the Constitution of India. The writ petition is devoid of any merits and is only to be dismissed. Consequentially, the writ petition is dismissed.

SD/-

**C.S.DIAS, JUDGE**

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APPENDIX OF WP(C) 31104/2024

## PETITIONER EXHIBITS

- Exhibit P1 THE TRUE COPY OF THE ORDER, DATED 11-05-2022, BY THE COURT OF SESSION, PALAKAD IN CRIMINAL MISCELLANEOUS PETITION NO.3313/2021
- Exhibit P2 THE TRUE COPY OF THE JUDGMENT IN OP(CAT) NO.113 OF 2023 BY THIS HONOURABLE COURT DATED 24-08-2023
- Exhibit P3 THE TRUE COPY OF THE JUDGMENT IN THE WRIT PETITION CIVIL NO. 29196 OF 2023 BY THIS HONOURABLE COURT DATED 25-09-2023
- Exhibit P4 THE TRUE COPY OF THE GOVERNMENT ORDER IN G.O.(RT) NO.2443/2024 DATED 18-08-2024 BY THE HOME DEPARTMENT.

## RESPONDENT EXHIBITS

- Exhibit R5(a) True copy of the order dated 18-08-2017 in Criminal Miscellaneous Case No. 407 of 2016
- Exhibit R5(b) True copy of the order dated 04-12-2017 in Special Leave to Appeal (Criminal) No.9277 of 2017
- Exhibit R5 (d) True copy of the order dated 10.09.2024, of this Honorable Court in Criminal Miscellaneous Case No. 4268 of 2022
- Exhibit R5(e) True copy of the notification dated 05.08.2024, wherein the name of the deponent is included in the select lists for the year 2021, 2022
- Exhibit R5(f) True copy of the Judgment of the Division Bench of this Honorable Court in WP(C) No.22948 of 2022
- Annexure R4(a) True copy of the order dated 08.07.2013



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Annexure R4(b) True copy of the order dated 03.06.2020

Annexure R4(c) True copy of the order dated 14.02.2022